



Spectrum Licensing Framework

T1541G

5G Spectrum – Final Decision – Sure Licence Modification

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1. Summary

- 1.1 In August 2025, the GCRA published its Spectrum Licensing Framework following public consultation. The purpose of the framework is to enable the fair, efficient, and future-proof allocation of radio spectrum for 5G and successive technologies in Guernsey, in line with government policy and the evolving telecommunications landscape.
- 1.2 On 3 October 2025, following completion of the pre-application phase of the Spectrum Licensing Framework, Sure (Guernsey) Limited (“Sure”) submitted a formal application for spectrum. The Authority evaluated the application against the Framework criteria and provisionally approved it. On 14 October 2025, the GCRA published a Proposed Decision and invited comments from interested parties.
- 1.3 JT provided comments only in relation to the proposed licence condition intended to be applied to its licence and Sure’s. JT questioned the justification for the proposed wording, suggesting it was overly prescriptive and too closely tied to the rollout commitments provided during the 5G spectrum award process. JT proposed alternative wording. However, as Sure has accepted the proposed licence condition and JT has since withdrawn its spectrum application, the Authority has noted JT’s comments but does not consider them material to the assessment or approval of Sure’s spectrum application.
- 1.4 Ninou Investments Ltd t/a GuernseyTel [~~XXXX~~]. The Authority notes this representation; however, in light of JT’s withdrawal and the continued availability of spectrum within the relevant 5G bands, the Authority does not consider that GuernseyTel’s representations materially affect the proposed spectrum award to Sure.
- 1.5 Accordingly, having considered representations received, the GCRA concludes that the representations do not alter the Authority’s assessment. The Authority remains satisfied that sufficient spectrum will remain available to support further market entry or development should additional operators seek access in future.
- 1.6 Consequently, the GCRA approves the licence amendments set out below to give effect to its approval of Sure’s spectrum application.

2. Structure of this document

2.1 This document is structured as follows:

Section 3	Outlines the legal background to this approved licence modification
Section 4	Sets out the reasoning that underpins the approved licence modification
Section 5	Set out the approved spectrum award, licence modification decision and next steps
Appendix A	Spectrum Allocation Guernsey (and the Channel Islands)

3. Legal background

3.1 Section 8(1) of the Telecommunications (Bailiwick of Guernsey) Law, 2001 (**Telecoms Law**) provides as follows:

“Having regard to the objectives set out in section 2 of the Regulation Law, and subject to the provisions of any States' Directions and the following provisions of this section, the [Authority] may modify a licence by amending or revoking any condition included in it or by adding any condition to it (including, subject to the provisions of section 9, any condition as to the application in relation to the licensee of the code).”

3.2 Before making any modifications to a licence, the GCRA must follow the procedure set out in section 8(2) of the Telecoms Law, which provides as follows:

“(2) Before making modifications under this section to a licence, the [Authority] shall publish, and (in the case of an individual licence) give to the holder of the licence, notice –

- (a) stating the modifications that [it] proposes to make,*
- (b) stating the reasons why [it] proposes to make those modifications, and*
- (c) specifying the time (not being less than 7 days from the date of publication of the notice) within which written representations or objections in respect of the proposed modifications may be made by interested parties.”*

4. Reasons for the approved modifications

4.1 Sure’s application sought approval for the use of the following spectrum bands to provide its 5G and future telecommunications services in Guernsey:

- a. **2x10 MHz in the 700 MHz band** - (778–788MHz and 723–733MHz)
 - b. **100MHz in the 3.6GHz band** - (3.61–3.71MHz)
- 4.2 Sure proposes to deploy 5G New Radio and LTE technologies, offering enhanced mobile broadband, Fixed Wireless Access (FWA), and enterprise connectivity. The company projects cumulative investment of up to £ 30 by 2029, consistent with regional fibre and 5G expansion commitments.
- 4.3 Sure’s application sets out a phased plan for 5G deployment across the island, [30303030].
- 4.4 The GCRA has accepted the application and approves the modifications to Schedule 1A of Sure’s mobile telecommunications licence¹, to ensure that Sure’s licence will accurately reflects the spectrum allocations recommended for the delivery of mobile telecommunications services in Guernsey.²
- 4.5 The GCRA will also amend Schedule 1A of Sure’s mobile telecommunications licence to include a condition to allow it to revoke non-utilised spectrum in accordance with the terms of the Spectrum Licensing Framework, as follows:
 - a. *“In order to ensure the efficient use of spectrum, the GCRA reserves the right, subject to reasonable written notice to the Licensed Operator and appropriate consultation, to recommend to Ofcom the revocation or reallocation of any spectrum assigned to the Licensed Operator should the Licensed Operator fail to implement its stated rollout plans as set out in its formal spectrum application to the GCRA.”*
- 4.6 The current and existing spectrum allocation for Guernsey (and the Channel Islands) is provided in [Annex 1](#).

5. Spectrum award and Licence Modification - next steps

- 5.1 By this Decision, the GCRA hereby:
 - a) gives notice of its approval of Sure’s spectrum application.
 - b) gives notice to Sure (Guernsey) Ltd of its final decision to modify its mobile telecommunications licence as described in paragraphs 4.4 to 4.5 above.

¹ <https://www.gcra.gg/sites/default/files/licence/sure-licence-mobile-1-october-2024-non-confidential-version.pdf>

² Ofcom manages spectrum on behalf of the GCRA under a delegated authority arrangement granted by the UK Government, and the GCRA regulates how spectrum is used commercially within Guernsey.

- c) gives notice to the public of the above licence modifications.
- d) gives notice that it will make the necessary spectrum recommendations to Ofcom.

6. Appendix A - Spectrum Allocation Guernsey (and the Channel Islands)

Channel Island Allocations										 making communications work for everyone				
Mar-24														
Uplink	Frequency	Downlink	J / G	Bandwidth						Bandwidth				
				MHz	JT (J)	Airtel (J)	Sure (J)	Clear (J)	Newtel	MHz	JT (G)	Airtel (G)	Sure (G)	Clear(G)
700 MHz														
703.0 - 713.0		758.0 - 768.0		2 x 10										
713.0 - 723.0		768.0 - 778.0		2 x 10	JT (J)									
723.0 - 733.0		778.0 - 788.0		2 x 10			Sure(J)							
800 MHz														
832.0 - 842.0		791.0 - 801.0		2 x 10			Sure(J)			2 x 10			Sure(G)	
842.0 - 852.0		801.0 - 811.0		2 x 10	JT (J)					2 x 10	JT (G)			
852.0 - 862.0		811.0 - 821.0		2 x 10		Airtel(J)				2 x 10		Airtel(G)		
900 MHz														
880.0 - 890.0		925.0 - 935.0		2 x 10		Airtel(J)				2 x 10		Airtel(G)		
890.0 - 900.0		935.0 - 945.0		2 x 10			Sure(J)			2 x 15			Sure(G)	
900.0 - 905.0		945.0 - 950.0		2 x 5										
905.0 - 915.0		950.0 - 960.0		2 x 10	JT (J)					2 x 10	JT (G)			
1800 MHz														
1710.0 - 1730.0		1805.0 - 1825.0		2 x 20	JT (J)					2 x 20	JT (G)			
1730.0 - 1750.0		1825.0 - 1845.0		2 x 20		Airtel(J)				2 x 20		Airtel(J)		
1750.0 - 1770.0		1845.0 - 1865.0		2 x 20			Sure(J)			2 x 20			Sure(G)	
1770.0 - 1785.0		1865.0 - 1880.0		2 x 15						2 x 15				
1880.0 - 1900.0					DECT cordless telephony					DECT cordless telephony				
1900 MHz														
1900.0 - 1905.0				5						5				
1905.0 - 1910.0				5										
1904.9 - 1909.9				5						5	JT (G)			
1910.0 - 1915.0				5	JT (J)					5				
1915.0 - 1920.0				5			Sure(J)			5				
1900 / 2100 MHz														
1920.0 - 1920.3		2110.0 - 2110.3		2 x 0.3						2 x 0.3				
1920.3 - 1925.3		2110.3 - 2115.3		2 x 5						2 x 5				
1925.3 - 1940.1		2115.3 - 2130.1		2 x 14.8		Airtel(J)				2 x 14.8		Airtel(G)		
1940.1 - 1954.9		2130.1 - 2144.9		2 x 14.8	JT (J)					2 x 14.8	JT (G)			
1954.9 - 1969.7		2144.9 - 2159.7		2 x 14.8			Sure(J)			2 x 14.8			Sure(G)	
1969.7 - 1979.7		2159.7 - 2169.7		2 x 10				Clear (J)		2 x 10				Clear (G)
1979.7 - 1980.0		2169.7 - 2170.0		2 x 0.3						2 x 0.3				
2600 MHz														
2500 - 2520		2620 - 2640		2 x 20			Sure(J)			2 x 20			Sure(G)	
2520 - 2540		2640 - 2660		2 x 20	JT (J)					2 x 20	JT (G)			
2540 - 2560		2660 - 2680		2 x 20		Airtel(J)				2 x 20		Airtel(G)		
2560 - 2570		2680 - 2690		2 x 10						2 x 10				
3400 MHz														
3410 - 3480				70										
3520 - 3560				40	JT (J)									
3560 - 3580				20										
3480 - 3500		3580 - 3600		2 x 20					Newtel (J) (Until 31/12/26)					
3600 - 3630		3700 - 3730								2 x 30			Sure(G)	
3630 - 3660		3730 - 3760		2 x 30				Clear (J) (Until 31/12/24)		2 x 30				Clear (G)
3660 - 3670				10										
3670 - 3710				40			Sure(J)							
3760 - 3800				40						2 x 40				
10 GHz														
10.125 - 10.150		10.475 - 10.500		2 x 25						2 x 25				
10.150 - 10.225		10.500 - 10.575		2 x 75						2 x 75	JT (G)			

NOTES:

* Downward

NOTES: * Guardband